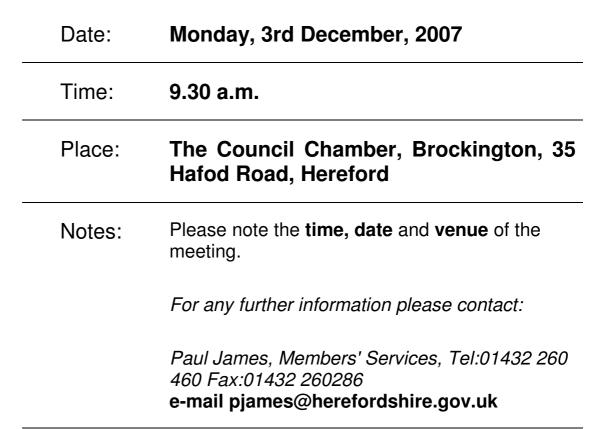
# **Environment Scrutiny Committee**



# **County of Herefordshire District Council**















# **AGENDA**

# for the Meeting of the Environment Scrutiny **Committee**

To: Councillor RI Matthews (Chairman) **Councillor KG Grumbley (Vice-Chairman)** 

> Councillors JHR Goodwin, JW Hope MBE, MAF Hubbard, TW Hunt, MD Lloyd-Hayes, PM Morgan, AT Oliver, A Seldon and PJ Watts

> > **Pages**

#### 1. **APOLOGIES FOR ABSENCE**

To receive apologies for absence.

#### 2. NAMED SUBSTITUTES (IF ANY)

To receive details any details of Members nominated to attend the meeting in place of a Member of the Committee.

#### 3. **DECLARATIONS OF INTEREST**

To receive any declarations of interest by Members in respect of items on the Agenda.

#### 4. **MINUTES**

To approve and sign the Minutes of the meeting held on 9th November 2007.

#### Minutes of meeting held 9th November 2007

While the printed paper version of the agenda indicates that the minutes are to follow the minutes have been inserted into this electronic version.

#### SUGGESTIONS FROM MEMBERS OF THE PUBLIC ON ISSUES FOR 5. **FUTURE SCRUTINY**

To consider suggestions from members of the public on issues the Committee could scrutinise in the future.

#### 6. HEREFORDSHIRE COUNCIL'S STRATEGY FOR BIODIVERSITY 1 - 14 **CONSERVATION**

To consider progress in the preparation of a Biodiversity Strategy for Herefordshire Council, and seek the views of the Environment Scrutiny Committee upon the draft document.

#### POLYTUNNEL DEVELOPMENTS IN HEREFORDSHIRE 7.

15 - 16

To consider progress in the control of polytunnel development in the County since the matter was last considered by this Committee in March 2007 when the findings of the Polytunnel Review Working Group were reported.

#### 8. **ENVIRONMENT DIRECTORATE PLAN: PERFORMANCE FOR THE SIX-** | 17 - 30

# **MONTH PERIOD TO SEPTEMBER 2007**

To update Members on the progress towards achievement of the targets for 2007-08 in the Directorate Plan.

# 9. COMMITTEE WORK PROGRAMME

To consider the Committee work programme.

31 - 34

#### **PUBLIC INFORMATION**

## HEREFORDSHIRE COUNCIL'S SCRUTINY COMMITTEES

The Council has established Scrutiny Committees for Adult Social Care and Strategic Housing, Childrens' Services, Community Services, Environment, and Health. A Strategic Monitoring Committee scrutinises corporate matters and co-ordinates the work of these Committees.

The purpose of the Committees is to ensure the accountability and transparency of the Council's decision making process.

The principal roles of Scrutiny Committees are to

- Help in developing Council policy
- Probe, investigate, test the options and ask the difficult questions before and after decisions are taken
- Look in more detail at areas of concern which may have been raised by the Cabinet itself, by other Councillors or by members of the public
- "call in" decisions this is a statutory power which gives Scrutiny Committees the right to place a decision on hold pending further scrutiny.
- Review performance of the Council
- Conduct Best Value reviews
- Undertake external scrutiny work engaging partners and the public

Formal meetings of the Committees are held in public and information on your rights to attend meetings and access to information are set out overleaf

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There are also two other ways in which you can directly contribute at Herefordshire Council's Scrutiny Committee meetings.

# 1. Identifying Areas for Scrutiny

At the meeting the Chairman will ask the members of the public present if they have any issues which they would like the Scrutiny Committee to investigate, however, there will be no discussion of the issue at the time when the matter is raised. Councillors will research the issue and consider whether it should form part of the Committee's work programme when compared with other competing priorities.

Please note that the Committees can only scrutinise items which fall within their specific remit (see below). If a matter is raised which falls within the remit of another Scrutiny Committee then it will be noted and passed on to the relevant Chairman for their consideration.

# 2. Questions from Members of the Public for Consideration at Scrutiny Committee Meetings and Participation at Meetings

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(Please note that the Scrutiny Committees are not able to discuss questions relating to personal or confidential issues.)

# **Remits of Herefordshire Council's Scrutiny Committees**

# **Adult Social Care and Strategic Housing**

Statutory functions for adult social services including: Learning Disabilities Strategic Housing Supporting People Public Health

#### Children's Services

Provision of services relating to the well-being of children including education, health and social care.

# **Community Services Scrutiny Committee**

Libraries
Cultural Services including heritage and tourism
Leisure Services
Parks and Countryside
Community Safety
Economic Development
Youth Services

#### Health

Planning, provision and operation of health services affecting the area Health Improvement Services provided by the NHS

#### **Environment**

Environmental Issues Highways and Transportation

# **Strategic Monitoring Committee**

Corporate Strategy and Finance Resources Corporate and Customer Services **Human Resources** 

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  to four years from the date of the meeting. (A list of the background papers to a
  report is given at the end of each report). A background paper is a document on
  which the officer has relied in writing the report and which otherwise is not available
  to the public.
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## COUNTY OF HEREFORDSHIRE DISTRICT COUNCIL

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MINUTES of the meeting of Environment Scrutiny Committee held at The Council Chamber, Brockington, 35 Hafod Road, Hereford on Friday, 9th November, 2007 at 9.30 a.m.

Present: Councillor RI Matthews (Chairman)

**Councillor KG Grumbley (Vice Chairman)** 

Councillors: GFM Dawe, JHR Goodwin, JW Hope MBE, TW Hunt, MD Lloyd-Hayes, PM Morgan, AT Oliver, A Seldon and PJ Watts

In attendance: Councillors PA Andrews, WLS Bowen, PJ Edwards and DB Wilcox

(Cabinet Member – Highways and Transportation)

#### 22. APOLOGIES FOR ABSENCE

Apologies were received from Councillor MAF Hubbard.

#### 23. NAMED SUBSTITUTES

Councillor GFM Dawe substituted for Councillor MAF Hubbard.

#### 24. DECLARATIONS OF INTEREST

During discussion on agenda item 11 Review of Household Waste Recycling in Herefordshire – Councillor PJ Edwards declared a personal interest as the former Cabinet Member (Environment).

#### 25. MINUTES

Prior to the meeting Councillor GFM Dawe had submitted a number of suggested amendments to the minutes, copies of which were available prior to the meeting. Councillor GFM Dawe and Councillor M Lloyd-Hayes expressed concerns that the minutes should contain a fuller record of the meeting in that the minutes didn't mention there being no specific budget for scrutiny or the estimated cost of undertaking a scoping report. The Head of Legal and Democratic Services reminded Members that minutes were not a verbatim record but a summary of proceedings that included only the essence of the discussion and the decision. While in most cases the suggested amendments added to the understanding of the meeting the Committee agreed that the printed Minutes represented an accurate record.

RESOLVED: That the minutes of the meeting held on 24th September 2007 be approved and signed by the Chairman.

# 26. SUGGESTIONS FROM MEMBERS OF THE PUBLIC ON ISSUES FOR FUTURE SCRUTINY

A Member of the public made general comments in relation to road safety which were noted.

#### 27. PRESENTATION BY CABINET MEMBER (HIGHWAYS AND TRANSPORTATION)

The Committee received a presentation by Councillor DB Wilcox, Cabinet Member (Highways and Transportation) on key issues in his portfolio area. A copy of his presentation has been appended to the agenda in the minute book.

The Cabinet Member reported on four main areas namely: an overview of the Highways and Transport service; achievement in 2006/07; funding, and work underway and for the future.

An overview of the Highways and Transport service. He highlighted the wide range of important services provided; the Council's strategy towards implementing the Local Transport Plan (LTP) and that the Service had been awarded the Centre of Excellence award following its successes in road safety and providing public transport services. Information packs had also been provided to other highway authorities setting out best practice in 11 areas of operation.

Achievement during 2006/07. He then commented on the areas of: Key Performance including helping pedestrians by the restoration of the Victoria Footbridge; promoting sustainable transport including school travel plans, work place travel plans, cycle parking and new cycle routes. Supporting Public Transport including increased patronage, free travel for people over 60 and travel corridor enhancement. Further achievements included the excellent response by the service to the July flooding and in maintaining the massive network of highways, which included bridges and street lighting.

Funding. He highlighted that capital funding under the LTP including the LPSA2G/SRSG totalled £10,889.000. Following completion of a good submission a Government bonus of 5% had been expected, however, the Government had reduced the bonus scheme to 3%. The LTP covered the period 2001/2 to 2010/11 and while the level of annual funding during the early years had been increasing he warned that levels of funding were now decreasing. There were also issues concerning supporting the revenue funding from LTP funding. On general revenue funding he reported that this stood at £9,266,000 being approximately 5% of the Council Tax.

Work underway and the future. He highlighted a number of schemes or developments including: tackling flooding in Hereford and Ross-on-Wye; the cost of the Streetscene service; the Rotherwas Access Road which was due for completion in Spring 2008 and the Holme Lacy Road improvements which were on track for completion. He encouraged Members to vote in the bid for Sustrans Connect 2 – Rotherwas River Wye Crossing Big Lottery funding. Due to ongoing negotiations he was unable to confirm the site of the Northern Park and Ride site. Negotiations were also underway for a site on the South side of the City. The Service was working with the ESG Co (Edgar Street Grid) to help clarify transport benefits and ensure impacts were properly mitigated. Work was underway on road safety improvements and speed indicating devices. Various initiatives to improve public transport, including rail, were being developed or underway.

On questioning the Cabinet Member (Highways and Transportation) the Committee noted the following points:

- A number of parish councils received payment under the 'Lengthsman' scheme to undertake a range of predefined works, however, should further works be required then these would be considered.
- Regular meetings were held with bus operators to discuss provision, subsidies and timetabling, which included representatives of Children's

Services Directorate to represent school bus provision. The monitoring, including spot checks, of subsidised services was undertaken. A suggestion was made whether school busses returning to their depots could be utilised as services busses. Also during debate an issue was raised whether operators allowed bicycles and dogs onto busses.

- Talks continued with the Highways Agency concerning road safety on trunk roads in the County.
- While £1.2m was received from the government towards concessionary fares the Council still provided a subsidy.
- If the County failed to win Big Lottery funding for the Sustrans Rotherwas cycle/walkway then the Council would need to look at where it placed this project in its transport priorities.
- A view was expressed that the Council could do more to improve rail travel through membership of rail partnerships. Also that the Council could consider employing a rail officer.
- Responding to a claim that an Outer Distributor Road was contra to the intentions of the Carbon Reduction Plan the Cabinet Member (Highways and Transportation) replied that moving traffic created less emissions than standing traffic and that the emissions from moving traffic were more dispersed.
- The term Outer Distributor road more accurately described the function of the road. i.e. it will distribute traffic around the city rather then simply allow long distance "through traffic" to bypass the city.

The Chairman thanked Councillor DB Wilcox Cabinet Member (Highways and Transportation) for his presentation and answering the Committee guestions.

# 28. REPORT BY CABINET MEMBER (ENVIRONMENT AND STRATEGIC HOUSING)

Director of Environment gave an oral overview of key elements of the Environment programme area on behalf of the Cabinet Member (Environment and Strategic Housing).

The Director of Environment and the Head of Planning Services highlighted the following issues:

- elements of the waste subject would be mentioned during a later agenda item
  however, it was noted that the joint waste contract with Worcestershire was
  complex and crucial and that major penalties could be incurred in the future if
  the contract was wrong. The current collection contract was being reviewed,
  the correct infrastructure needed to be in place to deal with the resultant
  waste and significant investment would be needed.
- the service was consulting on implementing the National initiative 'score on the door' scheme. Following a food hygiene inspection of the premises the score would be publicly displayed on the premises door there by providing a competitive advantage to premises with good hygiene standards. The Committee also noted that under a new inspection regime wherever possible inspections would be combined to reduce the number of visits and disruption to premises.
- Discussions were ongoing concerning increasing the level of service provided during out of hours towards antisocial behaviour (noise) issues. As part of this discussion meetings were being held with the police to co-ordinate actions and pool data.
- Good progress was being made with the Local Development Framework, which would replace the UDP and provide the core strategy to 2026. Officer and member involvement was needed to consider the infrastructure implications in meeting the regional planning targets.

- Edgar Street Grid (ESG) development would provide a key focus to new housing in the City. A Supplementary planning documents had been completed. ESG are working with three shortlisted developers to discus pre planning application issues. A planning application for the site was expected in 2008.
- Work was ongoing concerning the Biodiversity Action Plan on which a report would be made to the December meeting of the Committee. The Plan facilitated the drawing down of government funding and considered issues concerning new or existing conservation areas.
- Planning application numbers and fees were holding up well. The Service were looking to upgrade the IT system in 2008 to enable planning applications and correspondence to be electronically scanned and made readily available.

Questioned on the provision of new housing the Committee noted that the UDP would continue for a further 3 years. There would need to be broader thinking around the type of housing provided and infrastructure provision to enable the 16,500 new homes to be encompassed in the UDP.

Responding to questions on whether the Council could impose higher building standards to require developers to provided eco-style housing the Head of Planning Services reported that the Council could only invite developers to comply. He remarked that the larger developers may be willing to work to higher standards, however, economic issues seemed to prevail concerning the development of small plots by local developers. He hoped that the national regulations would be revised to reflect eco-policies.

The Committee further noted that issues concerning procedure and guidance on 'planning obligations' would be the subject of a report to Cabinet.

**RESOLVED:** That the report be noted.

#### 29. ENVIRONMENT DIRECTORATE RESTRUCTURE

The Committee received an oral update from the Director of Environment on the restructure of the Environment Directorate.

The Director reported that he had inherited the 2007/08 budget for the Directorate. He had therefore had to consider the future financial position based on the Council's Medium Term Financial Strategy. In line with this the Directorate's budgets would not receive any uplift for non-salary inflation, which would be further affected by recent increases in fuel charges. Added to this he needed to address the cost of improving the IT systems in the directorate and make further moves to co-locate staff to improve efficiency, and to improve staff development and training.

Due to the outcome of the Comprehensive Spending Review and levels of inflation, he anticipated needing to make £1.8m of savings. He was therefore looking at a number of options including a maximum reduction of 60 personnel posts in the Directorate.. He currently estimated that this would involve approximately 40 posts resulting in 20 to 25 redundancies. A project board had been set up involving Members, staff and unions, to oversee the review. He had also set up a project team to look at maximising the budget and a review of the contract with Amey Wye Valley Ltd had been initiated with a remit to save £1m without reducing the service.

He anticipated that the review would be completed by the end of January 2008 with

the aim of implementing changes by the end of April 2008, however, he emphasised that the Council needed to get it right so the timetable may vary.

Questioned on cuts to services he categorically assured the Committee there would be no reductions to services provided investment was made in IT services and staff were co-located.

The Committee briefly discussed the issues concerning the availability of a suitable building to co-locate staff and the Councils ability to vary the Amey Wye Valley Ltd contract.

A number of Members expressed concern regarding when they had been informed of the proposals.

**RESOLVED:** That the report be noted.

#### 30. CAPITAL BUDGET MONITORING

Members were advised of progress of the 2007/08 Capital Programme for Environment within the overall context of the Herefordshire Capital Programme.

The Director of Resources representative reported that the total of the Capital Programme had increased to £28,931,000, as set out in appendix 1 to the agenda report, from £27,004,000 notified to the 19 June 2007 meeting. This was a net increase of £1,927,000 and details of these budget changes were set out in the agenda report.

On scrutinising the report the Committee noted that:

- Finance for improvements or developments to the cycle network were spread over a number of budget headings. It was also noted that while the cycle network wasn't extensive in the market towns this issues was being looked at.
- Responding to whether the current unspent budget for traffic calming could be spent in villages the Committee noted that any underspend would be reallocated to other parts of the LTP programme.
- The Director of Environment confirmed that funding was being sought to undertake archaeological investigations on either side of the Rotherwas Ribbon site.
- Questioned on the repayment period under prudential borrowing the Committee noted that this was dependant on the type of scheme and the life of the asset, which could be over 10 to 20 years.

**RESOLVED:** That the report be noted.

#### 31. REVENUE BUDGET MONITORING

The Committee were advised of the financial position for the Environment Programme area budgets for the period to 30th September 2007.

The Director of Resources representative reported that it was expected that the Environment Revenue budget for 2007/08 will be underspent by a net amount of £357,000. He reported that the Environment revenue budget for 2007/08 had reduced from the amount reported in June 2007 (£25,021,000) to £24,741,000. The

reduction of £280,000 was set out in the agenda report.

While scrutinising the Revenue report the Committee noted the following points in response to questions raised:

- Clarification was given concerning the transfer of staff, and resultant transfer of staffing budgets, to the 'info by phone' team.
- Following the ending by the City Council of the service level agreement for various services the highways and transportation budget had been allocated an additional income budget in relation to Christmas Lights.
- Questioned on the levels of fee income and staffing costs the committee noted that the report and appendix was a top-level report to indicate expenditure at budget head levels. While a more detailed report could be provided the Director of Environment reported that his services managers were currently undertaking a performance cost comparison against other authorities.

RESOLVED: That the report be noted.

#### 32. REVIEW OF HOUSEHOLD WASTE RECYCLING IN HEREFORDSHIRE

The Committee considered the further findings of the scrutiny review of Household Waste Recycling in Herefordshire.

The Chairman of the Review Group, Councillor KG Grumbley, reported that the review Group had submitted its findings in March 2007 (appendix 1 to the agenda report) however, it was agreed that the report be held over pending the then awaited results of the Governments review of the National Waste Strategy. The Committee in June 2007 agreed that Councillor Grumbley, together with Councillor PJ Edwards, review the scrutiny findings in light of the governments review and resubmit the scrutiny report.

Councillor KG Grumbley reported the review had been carried out in accordance with the scoping statement (appendix 1 to the report) and provided a detailed commentary on the original report. He then commented on the implications for Herefordshire arising from the Government's Review of the National Waste Strategy and highlighted that as anticipated the Government had set higher targets for recycling and composting of household waste and would be increasing the standard rate of landfill tax, as indicated in the supplementary report.

He further reported that since compiling the report and supplemental report he had learned that the new waste collection contract for Herefordshire was unlikely to come into operation until Summer 2009 when a new recycling plant should be operational near Worcester. Based on this assumption he recommended that the Cabinet Member (Environment and Strategic Housing) consider further extending the current coloured bag collection system to areas of the County not currently covered. He further commented that the Cabinet Member (Environment and Strategic Housing) had indicated to him that he was currently minded to introduce weekly black bin (residual waste) collection with recycled materials being collected fortnightly.

The Chairman suggested that in view of concerns over alternate weekly collections and the change to wheelie bins that a seminar on waste collection and disposal options be held for all members and that at the same time all town and parish councils be consulted over this sensitive issue.

Questioned on the recycling of commercial waste the Committee noted that this comprised a sizable element of the waste stream and a number of members

suggested that the Council should encourage the Government to take on the issue of reducing this element of waste.

Responding to a number of questions the Director of Environment commented that: the judicial review appeal for the planning application at Madley (proposed autoclave facility) was that morning being heard in the High Court. The issues of wheelie bin use at terrace premises would need serious consideration. Black bags left in the street constituted fly tipping and could, as a first resort, be tackled by fixed penalty notices.

The Committee questioned the capital cost of changing to wheelie bins compared with the cost of black bags. In response the Waste Services Manager reported that from a study undertaken by WRAP, bag collection for refuse and recycling was the most expensive form of collection. If Herefordshire changed to wheelie bins then the cost of the bins and the change to the collection fleet could be factored into the cost of the collection contract.

In view of the range of issues concerning waste collection and disposal three Members suggested deferring consideration of the report until after the previously suggested seminar.

The Committee considered whether it wished to approve the report including supplementary recommendations or defer consideration until the after a seminar on waste collection and disposal. The Committee decided to agree the report and supplementary recommendations.

#### **RESOLVED:** that

- a) subject to part b below the Committee agree the findings of the original Household Waste Recycling in Herefordshire review and the supplementary recommendations identified in the agenda report for submission to the Cabinet Member (Environment & Strategic Housing);
- b) The Committee strongly recommends that before any further consideration is given to the suggestion of alternate weekly collections and the change-over to "wheelie bins", that a seminar on Waste Collection and Disposal Options be held for all members, and that at the same time, all Town and Parish Councils be consulted over this very sensitive issue:
- c) The Executives response to the Review including an action plan be reported to the first available meeting of the Committee after the Executive has approved its response; and
- d) A further report on progress in response to the Review then be made after six months with consideration being given to the need for any further reports to be made.

#### 33. REVIEW OF TRAVELLERS POLICY - UPDATE

The Committee received an update on the progress of the scrutiny review of the Council's Travellers' Policy.

The Head of Environmental Health and Trading Standards representative reported that in December 2006 an initial draft policy had been produced and considered for consultation, however, subsequent work at sub-regional level in the area of Travellers' Housing Needs had necessitated further work on the policy being temporarily put on hold. While the outcome of the sub-regional Travellers' Housing Needs work was still awaited, other work on the policy had progressed to a point

where it was considered appropriate to hold further meetings of the review group. It was anticipated that the findings of the review group would be reported to Committee in March 2008.

RESOLVED: That the current position regarding the review of the Travellers' Policy be noted and the findings of the review be reported for consideration to the March 2008 meeting of the Committee.

#### 34. COMMITTEE WORK PROGRAMME

The Committee considered its work programme as set out at appendix 1 to the report.

The Committee decided that the Waste Strategy issue, referred from Strategic Monitoring Committee, be considered following the seminar on waste collection and disposal, referred to earlier in minute No. 32.

In relation to the two parking issues raised by Councillor MAF Hubbard the Committee agreed that Members inform the Head of Highways and Transportation of issues and that a report be presented to the March 2008 meeting.

RESOLVED: that subject to the above the Committee work programme be approved.

The meeting ended at 12.55 p.m.

**CHAIRMAN** 

# HEREFORDSHIRE COUNCIL'S STRATEGY FOR BIODIVERSITY CONSERVATION

Report By: Director of Environment

## **Wards Affected**

County-wide

# **Purpose**

1. To consider progress in the preparation of a Biodiversity Strategy for Herefordshire Council, and seek the views of the Environment Scrutiny Committee upon the draft document.

# **Financial Implications**

2. The adoption of the strategy will not of itself have any direct financial consequences. However it will not be possible to meet fully all the objectives and actions in the 3-year strategy within the existing budgets of those services responsible for implementing the actions identified. The intention should, however be to make progress in all the areas described within the strategy, and monitoring progress should identify whether resources need to be redirected. The funding of many activities is complicated: for example some are pursued through combination of funding with partners; some through encouraging other organisations to pursue them independently; some through bids to grant giving bodies; and some through realigning budgets. In some areas the Council has statutory obligations to meet duties and responsibilities; while others are driven by the need to meet targets. In both instances budgets should reflect this. The key to determining whether budgets need to be realigned is a comprehensive and effective monitoring procedure (see paragraph 11 below).

# **Background**

- 3. Environment Scrutiny Committee, 12<sup>th</sup> March 2007 recommended the Cabinet Member for Environment develop a Biodiversity Strategy for the Council, carrying out internal consulting and seeking the views of this Committee, in particular in the light of advice anticipated by DEFRA arising from a new biodiversity duty placed on public authorities. A report was to be submitted to this Committee in September but deferred until December because of the extent of other business. A draft strategy document was circulated to Committee members at the March meeting.
- 4. The draft strategy was circulated within the Council and a copy also placed on its website. In addition to the Environment Directorate, those services most closely involved with matters where biodiversity issues may arise include Property Services (especially in relation to small holdings, land holdings such as Rotherwas Industrial estate, and school grounds maintenance) and the Parks, Countryside and Leisure Development Services (especially parks, open space, commons). Both those Services have identified areas where they are undertaking or could undertake measures to enhance biodiversity. Although they have and will continue to seek

resources, including from external sources to undertake work that contributes to increasing biodiversity, funding and staff resources remain issues.

- 5. Since the March meeting DEFRA has issued guidance to public authorities in general and local authorities more specifically upon how they should have regard to the conservation biodiversity which is a new duty under section 40 of the Natural Environment and Rural Communities Act 2007. Appendix 1 attached is a briefing note upon implementing the "new biodiversity duty", derived from the DEFRA guidance.
- 6. Officers have reviewed the draft biodiversity strategy (Appendix 2 is issued as a separate document) in the light of the DEFRA guidance, comments received and changes in Government's approach to national indicators. The six objectives and associated actions and projects included within the draft Biodiversity Strategic compare closely with those activities described in the DEFRA advice. A comparison between the two has been made and a summary is set out in Appendix 3. It can be seen from this that there are a limited number of actions and projects described in the draft Biodiversity Strategy that are not reflected in the DEFRA guidance. The Council should, nevertheless continue to promote these and they have the support of the wider Biodiversity Partnership work especially in relation to implementing the LBAP.
- 7. There are also a limited number of actions suggested in the DEFRA guidance that are not included in the draft Biodiversity Strategy. These include:
  - Local Biodiversity Action Plans are among the elements local authorities should build upon when preparing Community Strategies (Section 2.4 of the guidance);
  - Local Area Agreements (LAAs) provide an opportunity for local authorities to take action to deliver positive outcomes for biodiversity, cross cutting with health, community cohesion and education (Section 2.5); and
  - Green Infrastructure (the multi-function and benefits of greenspace in concert with land development as distinct from open space planning) can play a positive role in achieving the objectives of clean air, water, soil and biodiversity conservation (Section 2.7)
- 8. Integration of biodiversity fully into the Community Strategy is an objective being pursued by Herefordshire Environment Partnership, upon which this Council is represented. Protection of the environment is identified as a key local issue under the Community Strategy theme 'Safer and Stronger Communities' and the Herefordshire Biodiversity Action Plan is referred to.
- 9. Reference is made in the DEFRA guidance to the possibility of drawing up local priority biodiversity targets for inclusion within LAAs. Since publication of this advice, however, Government has commenced a process of reducing the number of national indicators to less than 200 from which each local strategic partnership can pick up to 35. A draft list has been issued for consultation and it includes a national indicator (reference NI197) for "Improved local biodiversity active management of local sites". The definition of what this will encompass is expected at the end of November and should this advice be received in time, the committee will be advised verbally. It is expected that even if this indicator is not chosen as one that should be monitored as part of the negotiated LAA it will have to be reported on and may influence any Corporate Area Assessment for the Council.

- 10. Green infrastructure is an emerging concept whereby a range of environmental land uses and designations are looked at in a comprehensive study, which forms the basis for an integrated green infrastructure strategy to be implemented, primarily, through the Local Development Framework. Government Office for the West Midlands is funding such a study for Herefordshire as part of the work considered necessary following the 'growth point' designation. The study phase should be completed in February 2008 and followed then by the development of the strategy.
- 11. The strategy defines a monitoring system to measure effectiveness and performance. One target for each objective is specifically highlighted. It is also suggested that service plans', strategies and guidance be monitored. These should also indicate whether the appropriate level of resources is available to meet the strategy and, more particularly the Council's obligations under the new biodiversity duty. Should the strategy be agreed, discussions will take place with those services directly responsible for specific actions and projects to determine the most appropriate way of reporting regularly on progress to the Environment Scrutiny Committee.

#### RECOMMENDATION

#### **THAT** the

- a) The draft Biodiversity Strategy is amended to make reference to the work being undertaken to prepare a green infrastructure strategy as part of the evidence basis and approach to the Local Development Framework.
- b) Subject to any amendments the Committee may wish to make the Committee recommend the Cabinet Member (Environment and Strategic Housing) approve the Biodiversity Strategy 2007 2010; and
- c) The Cabinet Member (Environment and Strategic Housing) agree and implement reporting arrangements upon progress towards achieving the actions, projects and targets within the Biodiversity Strategy, following discussions with relevant services

#### **BACKGROUND PAPERS**

- Herefordshire Council Environment Scrutiny Committee Report -12<sup>th</sup> March 2007
- Natural Environment and Rural Communities Act 2006
- Guidance for Local Authorities on Implementing the Biodiversity Duty DEFRA, May 2007
- Guidance for Public Authorities on Implementing the Biodiversity Duty DEFRA, May 2007
- The Community Strategy for Herefordshire The Herefordshire Partnership, 2006
- Herefordshire's Biodiversity Action Plan Herefordshire Biodiversity Partnership, 2005
- Planning to Halt the Loss of Biodiversity British Standards Institute, 2006
- The New Performance Framework for Local Authorities and Local Authority Partnerships DCLG, October 2007

#### **BRIEFING NOTE: BIODIVERSITY DUTY**

#### 1. Introduction

1.1 Section 40 of the Natural Environment and Rural Communities Act 2006 (NERC) places a duty upon public bodies. It states:

"Every public authority must, in exercising its functions, have regard so far as is consistent with the proper exercise of those functions, to the purpose of conserving biodiversity".

1.2 Government guidance (DEFRA) has been produced, separately, for local authorities and other public bodies to assist them fulfil this duty.

#### 2. Definitions

- 2.1 <u>Biodiversity</u> "the variety of life on earth, including all species of plants and animals and the natural systems that support them".
- 2.2 <u>Conserving biodiversity</u> "includes restoring and enhancing species populations and habitats as well as protecting them".

#### 3. The Importance of Biodiversity

3.1 In addition to being important in its own right, biodiversity underpins local quality of life, gives a sense of place and offers opportunities for tourism, economic development, health promotion, sustainable communities and social cohesion. We also have international responsibilities with national and local systems in place to protect and enhance it.

#### 4. Local Authority Good Practice

- 4.1 Four areas of activity are specifically highlighted where local authorities can play an important role in conserving biodiversity include:
  - Leading through integrating biodiversity with local policies and strategies –
    making this a corporate priority; improving delivery through local policies;
    including this within Community Strategies, Local Area Agreements and
    Housing Renewal; delivering through partnership working
  - Managing local authority controlled land and buildings managing designated sites, green infrastructure, road verges, and school grounds amongst others.
  - Planning, infrastructure and development supporting national planning policy; environmental and sustainability appraisals; including within forward planning and development control.
  - Education, advice and awareness within the education system; provision of advice to a range of interests; community engagement and awareness raising.

# 5. Implementing the Duty

5.1 The guidance proposes that to demonstrate it has fulfilled its *biodiversity duty* a local authority should show it has:

- Identified and taken opportunities to integrate biodiversity considerations into <u>all</u> relevant service areas and functions, and ensured that biodiversity is protected and enhanced in line with current statutory requirements;
- Raised awareness of staff, managers and elected members with regard to biodiversity issues;
- Demonstrated a commitment and contribution to key initiatives, in particular through performing a key role in relation to the Local Biodiversity Action Plan (LBAP), supporting the Local and/or Regional Record Centres, and playing the lead role in establishing a Local Site systems; and
- Demonstrated progress against biodiversity indicators and targets.
- 5.2 The need for additional expenditure in cases where local authorities are not meeting current statutory commitments cannot be discounted although there is thought to be scope for transferring costs through changing land management regimes. A range of potential external sources of money is highlighted, as is involving volunteers and local communities, and working in partnership with other organisations. Promoting cultural change through training and awareness and linking biodiversity measures with other programmes are also suggested to minimise the cost of fulfilling the *biodiversity duty*.
- 5.3 The guidance identifies the following key activities that Government indicates local authorities should be able to demonstrate:
  - Providing leadership in the community increasing the profile of biodiversity across the authority's functions.
  - Examining opportunities to integrate biodiversity considerations into all relevant service areas and functions, taking steps to implement the opportunities identified.
  - Managing local authority land holdings a compliant local authority will manage its own sites in a way that is sensitive to biodiversity.
  - Making efforts to raise awareness of all staff, managers and elected members with regard to biodiversity issues.
  - Demonstrate a commitment and contribution to key local biodiversity initiatives, such as LBAPs and contributing to delivery outcomes, for BAP and LBAP listed priority species and habitats, where appropriate.
  - Use of information and data and demonstrating progress against key biodiversity indicators, such as through Local Record Centres and Local Biodiversity Partnerships.
  - Progress against any biodiversity indicator included in the local government performance framework.
- 5.4 A number of biodiversity indicators are suggested from a range of sources that could be used to measure performance and also used as the basis for drawing up local priority targets for Local Area Agreements.

#### 6. Other Public Authorities

6.1 Biodiversity conservation is not simply an environmental issue but a core component of sustainable development. Not only does it cut across a range of local authority services but other public services also. There are opportunities to deliver biodiversity conservation through Local Strategic Partnerships, Sustainable Community Strategies and Local Area Agreements.

APPENDIX 3: Comparison between the Draft Biodiversity Strategy and DEFRA Guidance to Local Authorities on s40 Duty

Biodiversity Strategy Objective	Biodiversity Strategy – Proposed Actions	DEFRA Guidance (The relevant section where guidance can be found is referred to)
Objective 1 – To support coordination of the Local Biodiversity Action Plan (LBAP).	Action 1.1 – Play a leading role promoting the LBAP.	Section 2.8 – Local authorities have a key role to play in the selection, protection and management of local sites for nature
		Plan process
	Action 1.2 – Encourage others to participate	Section 2.8 - LBAPs are delivered through
	in a local biodiversity partnership, seeking	partnership working. They secure resources
	opportunities to progress actions.	from partners and external funders to implement the plans
	Action 1.3 - Play an active role in	Section 2.8 – As the representatives of local
	implementing plans for priority habitats and	communities, local authorities have a key role
	species.	to play in the selection, protection and
		management of local sites for nature
		conservation through the Biodiversity action
		Plan process.
	Action 1.4 – Assist with monitoring the	Section 2.8 - LBAPs are delivered through
	delivery of BAP targets.	partnership workingthey monitor and
		record the work undertaken
Objective 2 – To promote an	Action 2.1 – Be involved in producing and	Section 2.8 – LBAP Partnerships raise
understanding and support for	delivering a BAP Communication plan to	awareness and educate all parts of their
biodiversity by local	involve all sectors of the local community in	communities through a variety of media
communities.	the BAP process.	have access to a wealth of information and
		local expertise.

Action 2.2 — Provide opportunities for	Section 5.4 — Integrating biodiversity into
people to be involved in learning and	specific projects and activities offers
studying the natural environment.	opportunities to provide informal education
	opportunities for people of all ages to learn
	about their natural environment.
Action 2.3 – Develop new and innovative	Section 1.4 – (Conserving biodiversity) helps to
biodiversity projects to involve older people,	enhance our physical and mental health, by
disadvantaged groups and isolated	encouraging outdoor recreation, exercise and
communities in nature conservation.	relaxation.
Action 2.4 – Encourage the voluntary sector	Section 6.1 – Much can be achieved for
to provide opportunities for people to	biodiversity through volunteers and local
volunteer for practical conservation tasks	communities.
on council owned/managed sites.	
Action 2.5 – Provide access to greenspace	Section 4.5.2 – Natural England has developed
and wildlife sites, including seeking to meet	a model and guidance to provide a benchmark
standards for access where appropriate.	for the provision of access to greenspace.
Action 2.6 - Advise the public on the	Section 5.3 – Local authorities can promote
protection of birds and other animals and	biodiversity through the provision of advice to
plants under the Wildlife and Countryside	the public.
Act 1981(as amended)	
Action 2.7 – Encourage the inclusion of	No specific reference (The biodiversity duty
biodiversity in Parish Plans, to include	also applies to Parish and Town Councils and
safeguarding habitats and	it would therefore be beneficial to promote
enhancement/creation projects.	such an approach to them.)
Action 2.8 – Investigate incorporating	Section 5.2 – Encouraging the inclusion of
biodiversity into school education.	biodiversity in education is a positive step that
	local authorities can take.
Action 2.9 – Encourage schools to become	Section 3.8 – Projects in school grounds offer
more involved in using their grounds for	opportunities to introduce children to the
nature conservation.	natural environment and to biodiversity in a
	practical way.

	Action 2.10 – Support sustainable tourism	No specific reference (This action has however
	and marketing based on an attractive,	been recognised as beneficial to the economy
	wildlife rich countryside.	of the County.)
Objective 3 – To guide	Action 3.1 – Maintain a suite of planning	Section 4.5.2 – Strategic objectives and
sustainable development	policies for biodiversity in the development	policies should be developed for biodiversity,
through planning policy and	plan, accompanied by relevant	including objectives for enhancement.
development control	Supplementary Planning Guidance/Documents.	
	Action 3.2 – Ensure awareness of	Section 4.5.2 – Strong and effective planning
	biodiversity conservation through the Local	policies for biodiversity in LDFs and LDPs will
	Development Framework	enable biodiversity conservation to be given full
		and proper weight in development control
		decisions.
	Action 3.3 - Provide consistent and expert	Section 4.6 – Key elements (for development
	advice to Development Control so that full	control) are screening development proposals
	regard is taken of the protection of species	for potential effects on biodiversity and seeking
	and habitats.	planning conditions and obligations to achieve
		biodiversity conservation.
	Action 3.4 Ensure all planning decisions are	Section 4.6 - Guidance is being developed for
	informed by adequate information, through	planners and ecologists to specify what
	the submission of quality ecological surveys	information should be submitted with a
	and assessments.	planning application in order for it to be valid.
	Action 3.5 – Obtain information on the	Section 4.5.1 – A comprehensive study of
	biodiversity interest of sites prior to	baseline conditions and trends enables the
	allocation of land for development.	development of well informed spatial planning
		policies setting the overall framework for
		development proposals.
	Action 3.6 – Incorporate biodiversity at an	Section 4.5.2 – Supplementary Planning
	early stage into site development briefs.	Documents and Guidance have a role in
		delivering biodiversity enhancement
		opportunities as apart of a development brief.

	Action 3.7 - Encourage provision and take	Section 6.2 – In some cases it may be
	up of biodiversity training opportunities	necessary to provide specialist training in
		incorporating biodiversity considerations in
		particular activities or service areas, e.g.
		planning or grounds maintenance.
	Action 3.8 – Continue to monitor	Section 4.5.4 - Local planning authorities are
	performance in relation to the development	required to monitor the effectiveness of Local
	plan through the Annual Monitoring Report	Development Documents and Development
		Plans, reporting through Annual Monitoring Reports.
	Action 3.9 – Assess the possibility of	No specific reference. (This is a specification
	adopting PAS2010 Code of Practice –	prepared by the British Standards Institute, and
	Biodiversity conservation standards for	are recommendations and model procedures
	planning in the UK.	that planning authorities are recommended to
		adopt as a code of practice.)
	Action 3.10 - Seek protection of important	No specific reference (This is a statutory duty
	hedgerows through the Hedgerow	under the Environment Act 1995).
	Regulations	
Objective 4 – To apply a best	Action 4.1 - Provide ecological advice to	Section 6.2 – Many local authorities have in-
practice approach when	develop and implement good practice, in	house expertise to advise staff on how they
managing Council land	particular to contribute towards meeting	can have regard to biodiversity in their
	BAP targets.	activities and functions.
	Action 4.2 - Take action to comply with	Section 3.3 – Duties fall under the Habitats
	legislative requirements in relation to	Directive and section 28G of the wildlife and
	managing our own statutory nature	Countryside Act as amended by the
	conservation sites.	Countryside and Rights of Way Act.
	Action 4.3 – Manage Council owned SSSIs	Section 3.3 – The Secretary of State expects
	to recover and maintain their favourable	all public bodies will take full account of their
	condition.	responsibilities whenever their actions may

Action 4.4 – Seek to influence initiatives for	Section 3.3 - Local sites are selected by local
Council owned non-statutory nature	partnerships for their substantive nature
conservation sites to conserve and	conservation value. There are over 35,000
enhance their biodiversity interest.	Local sites in England, many of which are
	owned or controlled by local authorities.
Action 4.5 – Maintain and increase	
awareness of Council departments in	
relation to designated sites through alert	parts of the council to be aware of their location
data.	and extent.
Action 4.6 – Undertake surveys and audits	
of the biodiversity value of council land and	enhancing the biodiversity value of a local
premises.	
	the resource undertaking surveys
Action 4.7 – Seek to increase the take up	Section 3.7 - Local authorities have a key role
by Council smallholdings of national agri-	to play in encouraging tenants to enhance the
environment schemes	management of land for biodiversity through
	their tenancy agreements.
Action 4.8 – Initiate a project to identify new	Section 3.6 – If managed with regard to
road verges of biodiversity importance and	biodiversity (road verges) can provide an
change cutting regimes where this will not	important resource and act as corridors linking
compromise safety.	other habitats.
Action 4.9 - Survey and produce brief	Section 3.5 - Local authorities own and
management plans for key public spaces	manage a variety of green areas, which, if
having biodiversity value.	managed sympathetically, can provide
	important habitats for wildlife as well as offering
	opportunities for people to get close to nature.
Action 4.10 – Harness and promote the	Section 6.1 – A variety of external funding
uptake of existing funding schemes to best	sources may help local authorities to meet
manage council land for biodiversity.	biodiversity commitments.
Action 4.11 – Map Council land managed	Section 3.3 – Effective protection and
for biodiversity on a GIS layer	management of designated sites requires all
	parts of the council to be aware of their location
	and extent.

	Action 4.12 - Encourage new planting and	Section 3.2 – Local authorities plant large
	landscaping schemes on Council land to	numbers of trees and plants on their land, and
	include native tree species and shrubs	by using native species can maximise the
	appropriate to the local area and benefit wildlife	benefits for biodiversity.
	Action 4.13 – Provide biodiversity training to	Section 6.2 – It is important that training in
	grounds maintenance personnel and	relevant functions has regard to biodiversity
	contractors	issues, for example to staff and contractors
		involved in grounds maintenance, highways
	Action 4 14 – Ensura biodivarsity is	Section 2.3 – Environmental management
	systematically accounted for in decision-	systems can help local authorities
	making and operations to most the	evertomatically deliver outcomes at a strategic
	making and operations to meet the	systematically deliver outcomes at a strategic
	environmental management system to C	level off resource efficiency definoristrating
	14001.	it is serious about its environmental obligations.
Objective 5 – To collect and	Action 5.1 – Play a leading role in the	Section 4.5.1 – Local and/or regional record
maintain data and ensure its	development of the Herefordshire Biological	Centres can provide a vital role in enabling
effective use.	Record Centre	local authorities to obtain good quality baseline
		information on habitats and species.
	Action 5.2 – Maintain site alert maps on the	Section 3.3 – Effective protection and
	Council's GIS system for use by the	management of designated sites requires all
	Planning service and other departments	parts of the council to be aware of their location
		and extent.
	Action 5.3 – Seek to improve knowledge of	No specific reference. (This is however part of
	the location and extent of BAP priority	the process for preparing, monitoring and
	nabitats and species	reviewing LBAPS)
	Action 5.4 – Undertake and promote	No specific reference. (This is however part of
	relevant surveys of priority habitats and	the process for preparing, monitoring and
	species in Herefordshire	reviewing LBAPs)
Objective 6 – To secure the	Action 6.1 - Provide information and advice	Section 5.3 – There are a number of ways in
protection, management and	to land managers and owners on wildlife	which local authorities can provide biodiversity
enhancement of sites of	legislation covering sites and species.	advice to local businesses, organisations and
Diodiversity interest through		landowners and managers.

assisting other land managers	Action 6.2 – Disseminate relevant advice	Section 5.3 – as above
	Action 6.3 – Adopt the Government's latest	Section 4.5.3 – It is important for local
	guidance on local wildlife sites – "Local	authorities to play the leading role in
	sites: Guidance on their identification,	establishing systems to conserve and enhance
	selection and management (2006)", setting	Local Sites.
	up a partnership to administer the system.	
	Action 6.4 – Take an active part in the	Section 2.8 – LBAPs are delivered through
	Herefordshire and Worcestershire	partnership working. They secure resources
	Grasslands Forum.	from partners and external funders to
		implement the plans.
	Action 6.5 – Promote Council grant aid for	No specific reference. (This is however part of
	local conservation projects.	the process for preparing, monitoring and
		reviewing LBAPs, and an activity that this
		Council has undertaken with partners for many
		years.)
	Action 6.6 - Review existing management	No specific reference. (The power for local
	agreements under s39 of the wildlife and	authorities to enter into management
	Countryside Act 1981 when they come up	agreements with the owners of key nature
	for renewal.	conservation sites is provided by s39 of the
		Wildlife and Countryside Act 1981)
	Action 6.7 – Participate in area based and	No specific reference. (This is an evolving
	landscape scale projects.	approach to biodiversity conservation and is
		expected to form the basis for policies and
		actions within the review of the Regional
		Spatial Strategy.)

AGENDA ITEM 7 DATE: 3<sup>RD</sup> DECEMBER 2007

# POLYTUNNEL DEVELOPMENTS IN HEREFORDSHIRE

Report By: Head of Planning Services

## **Wards Affected**

County-wide

# **Purpose**

1. To consider progress in the control of polytunnel development in the County since the matter was last considered by this Committee in March 2007 when the findings of the Polutunnel Review Working Group were reported.

# **Financial Implications**

2. None

# **Background**

- 3. The Council had operated a Code of Practice in respect of the use of polytunnels for soft fruit production from 2003. A significant case concerning Tuesley Farm, Waverley Borough Council was determined in December 2006 with the judgement being published in February 2007. In the light of that judgement the Polytunnel Review Working Group reported to the Environment Scrutiny Committee meeting on 12<sup>th</sup> March 2007, that changes were needed in the way the Council sought to control this type of development. The Committee agreed with the findings and submitted the recommendations to Cabinet for consideration. Cabinet on 22<sup>nd</sup> March 2007 considered the issue and resolved, *inter-alia*, that all new polytunnels would henceforward require planning permission. A phased programme of enforcement action was also set out in the event that planning applications were not forthcoming.
- 4. The Cabinet decision, in respect the statement that "all new polytunnel developments within the county.... be treated as development requiring planning permission" has been challenged by way of Judicial Review. In effect, the words used are too absolute and go beyond the tests established in the "Tuesley Case" and other related cases. It is anticipated that a revised wording will be agreed by Cabinet and the Judicial Review process can then be set aside. The fact remains that the large scale polytunnels used by the main growers of soft fruit in the county are of a sufficient size, scale, degree of attachment to the ground and permanence (i.e. the "Tuesley tests") that they do need planning permission, and the relevant growers were informed of this view by letter dated 27th March 2007.
- 5. Since March 2007 planning officers have been in contact with all the main growers who use large scale polytunnels. In some cases a programme for removal has been agreed, in others planning applications have been submitted. Enforcement Action is now underway in respect of those growers who have not submitted applications and are not, apparently, intending so to do, and whose polytunnel installations damage material planning interests. A full schedule of cases can be provided if needed. Where planning

#### **ENVIRONMENT SCRUTINY COMMITTEE**

applications are received they are being reported to the Area Planning Sub-Committee in the ordinary way.

DATE: 3<sup>RD</sup> DECEMBER 2007

6. Following Cabinets decision to accept the findings of the Polytunnel Review Working Group and the work underway to implement that decision the Committee need to consider whether it requires further monitoring reports on this issue.

# RECOMMENDATION

THAT that the Committee note the actions taken by Cabinet in response to the findings of the review outlined in the report and consider whether further reports are needed.

#### **BACKGROUND PAPERS**

None identified

# ENVIRONMENT DIRECTORATE PLAN: PERFORMANCE FOR THE SIX-MONTH PERIOD TO SEPTEMBER 2007

Report By: Director of Environment

#### **Wards Affected**

County-wide

# **Purpose**

1. To update Members on the progress towards achievement of the targets for 2007-08 in the Directorate Plan. The report has a similar format to that used for the Integrated Performance Report (IPR), but reports on performance only.

# **Financial Implications**

2. All expenditure in respect of these performance indicators and targets is from approved budgets.

#### Content

#### HIGHLIGHTS OF PERFORMANCE

- 2 of 57 Environment Directorate-lead indicators from the AOP are currently marked **E**. A large proportion of indicators remain **A**, many of which are measured through the council's Annual Satisfaction Survey. The results of the survey, against which an accurate judgement can be made, should be available early next year.
- 59% of indicators used in external judgements, where data is available, are currently showing an improvement against last year's performance.
- Both LPSA indicators are judged G.

# Progress against the Council's AOP Priorities (Appendix A)

1. Performance has been monitored for each indicator using the following system.

		G	On target/met target
	A		Some progress/data not yet available so not possible to determine trend
R			Not on target

2. Analysis of performance against target by Council priority is detailed below:

Priority	No. of	J	udgeme	nt	
	Indicators	R	Α	G	n/a¹
Improving transport and the safety of	9	0	7	2	0
roads					
Sustaining thriving communities	36	2	24	3	7
Protecting the environment	10	0	4	3	3
Understanding the needs and	2	0	1	0	1
preferences of service users and Council					
Tax-payers, and tailoring services					
accordingly					
Total number of indicators	57	2	36	8	11

3. Details of the indicators within each of the priorities above are in **Appendix A**.

# Exceptions – indicators judged R at the end-of-September

2 indicators are now judged as R. These are:

94 HC Grade for the year-on-year reduction in the total number of incidents and increase in total number of enforcement actions taken to deal with 'fly-tipping'

The number of fly-tipping incidents has increased since May, following the introduction of permits at household waste amenity sites. Performance against this indicator has now levelled-off, but is not anticipated to improve above level 3 in the current financial year.

96 HC % of abandoned vehicles removed within 24 hours from the point where the Council is legally entitled to remove the vehicle

Performance fell during the summer. One team deals with both abandoned vehicles and fly-tipping; handling a significant, and initially unexpected, increase in fly-tipping incidents resulted in a reduction in the response times for abandoned vehicles. Arrangements have now been put in place to provide back-up for the team and performance has improved in recent months; however, as the target is 100% this will not be achieved this year.

# Local Public Service Agreement (LPSA)

4. Both of the 2 LPSA targets were judged, G.

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<sup>&</sup>lt;sup>1</sup> 11 indicators have been considered as not suitable for awarding a judgement in this report, essentially because they are either tracker indicators or indicators that require a baseline to be set during the year.

# Local Area Agreement (LAA)

5. For the LAA, no indicators were judged **R**, 4 **A** and 6 **G**. These include the LPSA indicators.

## Direction of Travel and CPA (Appendix B)

- 6. In addition to those indicators which the council measures itself against through its Annual Operating Plan, the council is externally judged on its performance against a number of national indicators, including Best Value Performance Indicators (BVPIs). Performance by the Environment Directorate against relevant indicators is shown in **Appendix B**. Primarily, the council is judged **on its performance against previous year**, rather than against target, and this comparison will be used by the Audit Commission to inform the annual Direction of Travel Assessment in February 2009.
- 7. Of those indicators where in-year data is currently available, the current direction of travel shows that 59% of indicators are on course to improve on last year, but 16% of indicators are predicted to be worse than last year. The focus of attention in the coming months will now be to at least maintain performance in those areas that are currently performing well against last year's outturn, and to address the current under-performance in those areas that are falling below last year's performance, where that is practicable.
- 8. A forecast CPA service score for Environment should be available in time for the next report.

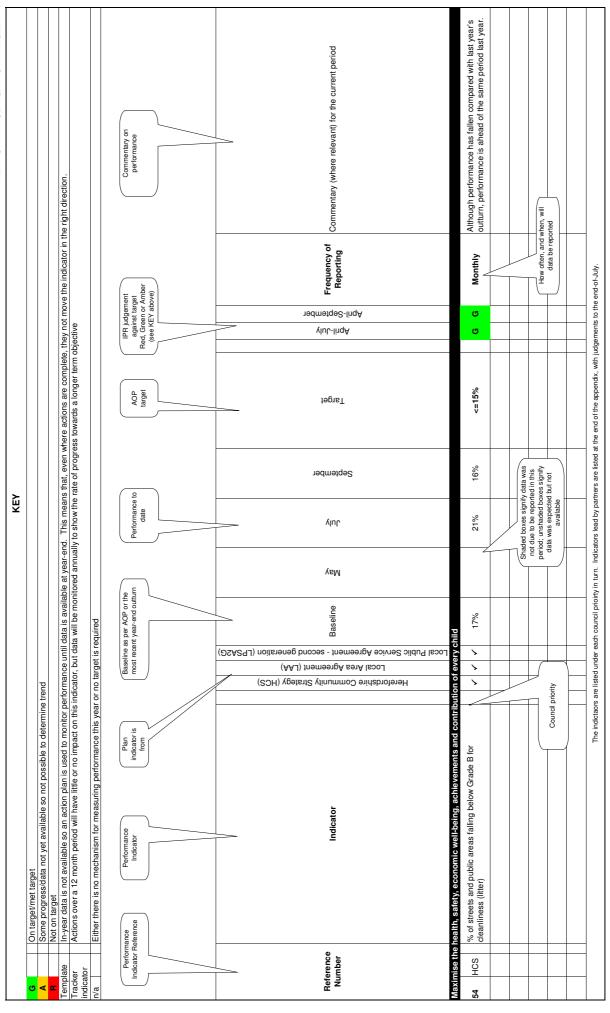
## RECOMMENDATION

THAT subject to any comments which Members may wish to raise, the report be noted.

## **BACKGROUND PAPERS**

None

APPENDIX A - AOP INDICATORS PERFORMANCE AGAINST TARGET

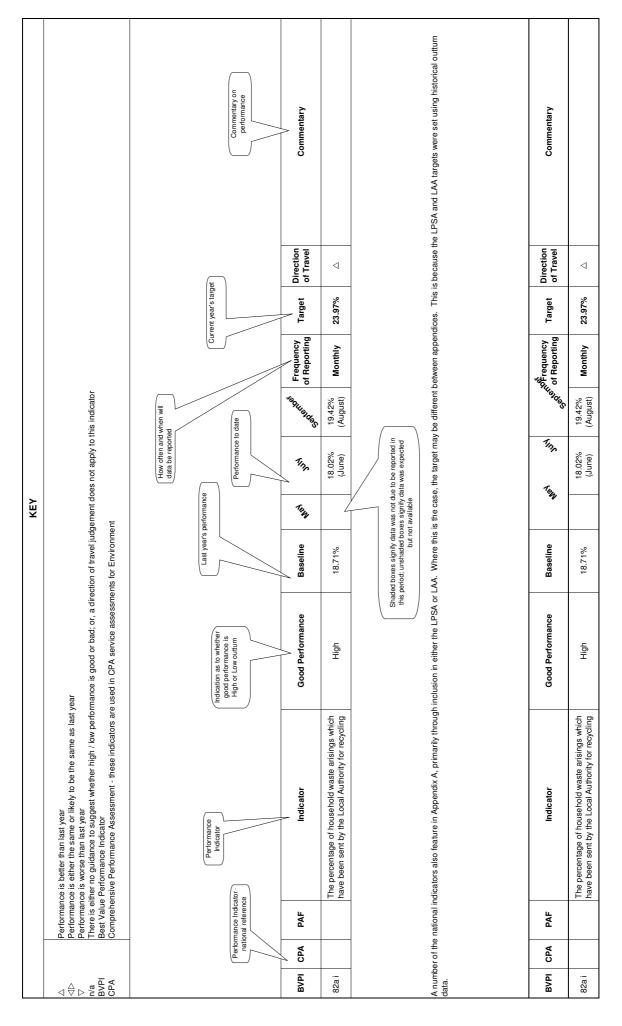


APPENDIX A - AOP INDICATORS PERFORMANCE AGAINST **TARGET** 

APPENDIX A - AOP INDICATORS PERFORMANCE AGAINST **TARGET** 

of Commentary (where relevant)	Although performance has fallen compared with last year's outturn, performance is ahead of the same period last year.			The number of fly-tipping incidents has increased since May, following the introduction of permits at household waste amenity sites. Performance against this indicator has now levelled-off, but is not anticipated to improve above level 3 in the current financial year.		end-	end-	end-	end-	end-			
Frequency of Reporting	Monthly	Monthly	Monthly	Monthly	Monthly	Annually at end- of-January	Annually at end- of-January	Annually at end- of-January	Annually at end- of-January	Annually at end- of-January		Monthly	Monthly
-September	g	G	G	Œ	Œ	A	n/a	n/a	n/a	n/a		A	g
yluL-linqA	g	g	<b>o</b>	g	⋖	4	n/a	n/a	n/a	n/a		A	A
∱arget	<=15%	<=2%	<=1%	-	100%	%99<=						<=505kg	<=68.5%
September	16%	1%	%0	8	94.74%							Z19.33kg (August) (cumulative)	70.85% (August) (cumulative)
γinh	21%	2%	%0	1							nissions	127.26kg (June) (cumulative)	73.68% (June) (cumulative)
Мау											ng carbon emissions		
Baseline	17%	2%	1%	Grading 1 (very effective)	%66	%99	-23%	-24%	-51%	-45%	s and reducir	505.82kg	72.85%
Local Public Service Agreement (LAA)  Local Public Service Agreement - second generation (LPSA2G)	<b>&gt;</b>										emains	`	>
Herefordshire Community Strategy (HCS)	>										whatr	>	
ce Indicator	% of streets and public areas falling below Grade B for cleanliness (litter)	Proportion of relevant land and highways from which unacceptable levels of graffiti are visible	Proportion of land and highways from which unacceptable levels of fly-posting are visible	Grade for the year-on-year reduction in the total number of incidents and increase in total number of enforcement actions taken to deal with 'fly-tipping' (Grading 1 - very effective; 2 - effective; 3 - good; 4 - poor)	% of abandoned vehicles removed within 24 hours from the point where the Council is legally entitled to remove the vehicle	% of people satisfied with the cleanliness standard in their area	b Adult perceptions of improvement in CLEAN STREETS	h Adult perceptions of improvement in PUBLIC TRANSPORT	Adult perceptions of improvement in ROAD AND PAVEMENT REPAIRS	m Adult perceptions of improvement in THE LEVEL OF POLLUTION	Protect the environment, producing much less waste, recycling much more of what remains and reducin	a Amount of household waste collected per person per annum	<b>b</b> % of household waste going to landfill
Reference	HCS	오	오	오	Ŷ.	오	오	오	오	오	ect the	HCS	HCS
P. Z.	54	95	93	94	96	92	26	97	26	26	Prote	26	56

Frequency of Reporting (where relevant)	Monthly Suggest year-end performance is behind target, projections suggest year-end performance may achieve target	Monthly	Monthly	Annually @ end- As a tracker indicator no judgement should have been made of-March in the last report	Annually @ end- Key species are still to be defined of-March	Anı	Annually @ end- Data will be available at year-end of-March	Annually @ end- of-March
yluL-linqA nedmetqe2-linqA	<u>ა</u>	<u>ი</u>	A A	A n/a	n/a n/a	n/a n/a	A A	۷ V
farget	%0	100%	=>23.97%		Tracker indicators, to be reported at year-end	<u> </u>	=>15%	10% reduction by 2010
September	0% (August) (cumulative)		19.42% (August) (cumulative)		rs, to be repor			
γίυι	0% (June) (cumulative)	100% (June) (cumulative)	18.02% (June) (cumulative)		acker indicato		ŀ	i empiates
Мау					Ė			
Baseline	%0	100%	18.71%	22%	No baseline	No baseline	13.42%	To be set
Local Area Agreement (LAA)  Local Public Service Agreement - second generation (LPSA2G)	>	>	>					
Herefordshire Community Strategy (HCS)				>	>	>		
r Indicator	% of municipal waste (excluding household waste) recycled	d % of municipal waste (excluding household waste) landfilled	s e % of household waste recycled	% of Sites of Special Scientific Interest (SSSIs) in favourable condition	No. of key species	Environmental/Climate change measure (Carbon per head)	% of Council-owned or managed land without a nature conservation designation, managed for biodiversity	Council carbon dioxide equivalent emissions
Reference	26 HCS	<b>56</b> HCS	<b>26</b> HCS	<b>55</b> HCS	<b>24</b> HCS	<b>58</b> HCS	<b>92</b> HC	102 HC



													900		
Commentary													This BVPI uses data from 2006. The number of KSIs in 2006 was 119.		
Direction of Travel	$\stackrel{\triangle}{\nabla}$	⊲	⊲	D	D	◁	$\stackrel{\triangle}{\bigtriangledown}$	n/a	$\stackrel{\triangle}{\nabla}$	n/a	⊲	◁	◁	n/a	n/a
Target	22,444.11	6.85%	6,413.94	1.05%	983.16	%05.89	63,792.96	30.82%	505.00	-0.15%	%02	%02	<134	-28%	-46%
No Frequency of Reporting	Monthly	Monthly	Monthly	Monthly	Monthly	Monthly	Monthly	Monthly	Monthly	Monthly	Quarterly	Quarterly		n respect of mentary), and judgement.	
	7,617 45 (cumulative) (August)	9.73% (August)	3,814.63 (cumulative) (August)	0% (August)	0 (August)	70.85% (August)	27,995.47 cumulative (August)	29.15% (August)	219.33 (August)	-1.42% (August)				indicators is in own (see cometion of Travel	
TIN	4,100.41 (cumulative) (June)	8.3% (June)	1,888.49 (cumulative) (June)	(9unf)	(annt)	73.68% (June)	16,764.62 (cumulative) (June)	26.32% (June)	127.26 (June)	-6.52% (June)	%02	%02		Performance for these indicators is in respect of 2006. Outturn is now known (see commentary), and will be used in the Direction of Travel judgement.	
•														Perfo 2006. C will be	
Baseline	16,921.66	%98'.	6,657.02	1.08%	974.5	72.85%	65,887.51	26.07%	505.82	-3.04%	%89	%89	147	4%	-41%
Good Performance	High	High	High	High	High	Low	High	High	Low	Low	High	High	Low	Low	Low
Indicator	Tonnage of household waste arisings which have been sent by the Local Authority for recycling	The percentage of household waste sent by the Local Authority for composting or treatment by anaerobic digestion	The tonnage of household waste sent by the Local Authority for composting or treatment by anaerobic digestion	The percentage of the total tonnage of household waste arisings which have been used to recover heat, power and other energy sources	The tonnage of household waste arisings which have been used to recover heat, power and other energy sources	The percentage of household waste arisings which have been landfilled	The tonnage of household waste arisings which have been landfilled	Recycling and composting performance (BVPI 82a i + BVPI 82b i)	The number of kilograms of household waste collected per head of the population	The percentage change from the previous financial year in the number of kilograms of household waste collected per head of the population	The percentage of households resident in the Local Authority's area served by a kerbside collection of recyclables	The percentage of households resident in the Local Authority's area served by a kerbside collection of at least 2 recyclables	The number of people killed or seriously injured (KSI) in road traffic collisions (in 2006)	The percentage change in the number of people killed or seriously injured (KSI) in road traffic collisions since the previous year	The percentage change in the number of people killed or seriously injured (KSI) in road traffic collisions since the 1994-98 average
PAF															
CPA								E6	E26			E45			
BVPI	82a ii	82b i	82b ii	82c i	82c ii	82d i	82d ii		84a	84b	91a	91b	99a i	99a ii	99a iii

BVPI	CPA	PAF	Indicator	Good Performance	Baseline	Ten -	Try	Kereduency of Reporting	Target	Direction of Travel	Commentary
	E12		The number of people killed or seriously injured (KSI) in road traffic collisions (in 2007)	Гом	119 (2006)	43 (cumulative)	3 (cumulative) (August)	utive) Monthly	<130	n/a	
i dee			The number of children (aged under 16 years) killed or seriously injured (KSI) in road traffic collisions (in 2006)	Low	13				<15	⊲	This BVPI uses data from 2006. The number of KSIs of children in 2006 was 10.
:=			The percentage change in the number of people killed or seriously injured (KSI) in road traffic collisions since the previous year	Low	%89				-7%	n/a	
iii q66			The percentage change in the number of children killed or seriously injured (KSI) in road traffic collisions since the 1994-98 average	Low	-41%	Performance for 2006. Outturn is	or these indicato	Performance for these indicators is in respect of 006. Outturn is now known (see commentary), and	-30%	n/a	
99c i			The number of people slightly injured in road traffic collisions (in 2006)	Low	732	will be used in t	he Direction of	will be used in the Direction of Travel judgement.	<788	⊲	This BVPI uses data from 2006. The number of slight injuries in 2006 was 663.
99c ii			The percentage change in the number of people slightly injured in road traffic collisions since the previous year	Low	%9-				2%	n/a	
99c iii			The percentage change in the number of people slightly injured in road traffic collisions since the 1994-98 average	Low	2%				10%	n/a	
	E40		The number of people slightly injured in road traffic collisions (in 2007)	Low	663 (2006)	194 (cumulative)	4 464 (cumulative) (June)	ttive) Monthly	<772	n/a	
			Number of days of temporary traffic controls, or road closure, on traffic sensitive roads, caused by road works, per km of traffic sensitive road	Low	0	0	_	Quarterly	0	◁	
109a			The percentage of major applications determined within 13 weeks	High	75%	26%	% 91%	Monthly	%92	$\stackrel{\triangle}{\triangledown}$	Despite current performance falling below last year's outtum, expectations are that last year's performance may still be equalled
1			The percentage of minor applications determined within 8 weeks	High	84%	%82	%08 %	Monthly	85%	⇔	
-			The percentage of 'other' applications determined within 8 weeks	High	%26	91%	% 81%	Monthly	93%	$\stackrel{\triangle}{\nabla}$	
	E2		The percentage of major applications determined within 13 weeks (to-end-of-June)	High	63.89% (June 2006)			Annually @end-of- June 2008	%09	n/a	
	E2		The percentage of minor applications determined within 8 weeks (to-end-of-June)	High	77.11% (June 2006)			Annually @end-of- June 2008	%59	n/a	
	E2		The percentage of 'other' applications determined within 8 weeks (to-end-of-June)	High	85.84% (June 2006)			Annually @end-of- June 2008	%08	n/a	
	E16		The percentage of pedestrian crossings with facilities for disabled people, as a proportion of all crossings in the Local Authority area	High	%26	85% 85%	% 85%		100%	$\stackrel{\triangle}{\bigtriangledown}$	
166a	E21		Score against a checklist of best practice for Environmental Health	High	98.75%			Annually @end-of- March	100%	No data	

BVPI	CPA	PAF	Indicator	Good Performance	Baseline	Ten	Tim	A A A A A A A A A A A A A A A A A A A	A Perequency of Reporting	Target	Direction of Travel	Commentary
166b	E27		Score against a checklist of best practice for Trading Standards	High	100%				Annually @end-of- March	100%	No data	
199a			The proportion of relevant land and highways (expressed as a percentage) that is expressed as having combined deposits of liter and detritus that fall below an acceptable level	Low	17%	21%	21%	16%	Monthly	15%	⊲	The year-end forecast is 15%
				Low	2%		%0		Quarterly	<=50%		This relates to primary retail / commercial land use
				Low	15%		%8		Quarterly	<=20%		This relates to secondary retail / commercial land use
				Low	17%		18%		Quarterly	<=20%		This relates to high density housing
				Low	21%		32%		Quarterly	<=30%		This relates to low density social housing
	ĭ		Continto bac zotti) occola cildra to coccila col	Low	10%		17%		Quarterly	<=20%	9	This relates to low density private housing
	4		Cleaniness of public places (inter and detrius)	Low	23%		20%		Quarterly	<=30%	<b>™</b>	This relates to industry / warehouse / retail sheds
	1			Low	20%		14%		Quarterly	<=20%		This relates to main roads
	1			Low	21%		14%		Quarterly	<=30%		This relates to rural roads
	1		_	Low	29%		29%		Quarterly	<=30%		This relates to other highways
	1			Low	14%		%0		Quarterly	<=20%		This relates to recreation areas
199b			The proportion of relevant land and highways (expressed as a percentage) from which unacceptable levels of graffiti are visible	Low	2%	5%	5%	1%	Monthly	2%	⊲	
199c			The proportion of relevant land and highways (expressed as a percentage) from which unacceptable levels of fly-posting are visible	Low	1%	%0	%0	%0	Monthly	1%	⊲	
199d			The year-on-year reduction in the total number of incidents and increase in the total number of enforcement actions taken to deal with 'fly-tipping'	Low	Grading 1 (Very Effective)	-	-	က	Monthly	-	⊲	Following the introduction of the permit scheme at household waste sites there has been a significant increase in the number of incidents of fly-tipping.  The score of 3 is predicted to remain for the year.
204	E42		The number of planning appeal decisions allowed against the authority's decision to refuse on planning applications, as a percentage of the total number of planning appeals against refusals of planning applications	Low	22%		30%	32%	Monthly	21%	D	
202	E43		The local authority's score against a 'quality of planning services' checklist	High	94%		94%	%46	Monthly	%46	$\stackrel{\triangle}{\triangledown}$	
215a			The average number of days taken to repair a street lighting fault, which is under the control of the Local Authority	Low	8.78		2.79	8.43	Monthly	5	⊲	
215b			The average time taken to repair a street lighting fault, where response time is under the control of a Distribution Network Operator (DNO)	Low	57.16		0	22	Monthly	30	⊲	
218a			The percentage of new reports of abandoned vehicles investigated within 24 hours of notification	High	%86			89.16%	Monthly	100%	$\triangleright$	

	_ <u>s</u>			but											
Commentary	Performance fell during the summer. One team deals with both abandoned vehicles and fly-tipping; handling a significant, and initially unexpected, increase in fly-tipping incidents resulted in a reduction in the response times for abandoned vehicles. Arangements have now been put in place to provide back-up for the team and performance has improved in recent months; however, as the target is 100% this will not be achieved this year.		Survey work has been brought forward to September /	The current highway maintenance plan is being delivered, but was affected by the recent flooding. The impact of flooding but he had a provided the period of the plant is being delivered, but had been accorded to the plant is always.	out the network has been assessed and details submitted under the Bellwin Scheme.	Performance is typical for this period of the year.	Performance is typical for this period of the year.						The year-end forecast is Yes	The year-end forecast is Yes	
Direction of Travel	D	◁	No data	No data	No data	n/a	n/a	No data	No data	No data	No data	No data	◁	⊲	n/a
Target	100%	26.56%	2%	19%	19%	92	92% 93% 90%	£52.13	£82.33	3,948,000	%09	27.50%	Yes	Yes	5,841
AS of Reporting	Monthly	Monthly	Bi-annually November & March	Bi-annually November & March	Bi-annually November & March	Monthly	Monthly	Annually @ end-of- March	Annually @ end-of- March	Annually @ end-of- March	Annually @ end-of- March	Annually @ end-of- March	Annually @ end-of- March	Annually @ end-of- March	Annually @ end-of- March
	94.74%	20%				17	98% 83% 100%								
Ting		20%													
1em		20%													
Baseline	%66	12.50%	14%	21%	24.28%	85.7	83.5% 85.3% 87.7%	£47.03	60.673	3,433,043	76.70%	31%	Yes	Yes	2,896
Good Performance	High	High	Low	Low	Low	High	High	Low	Low	High	High	Low	n/a	n/a	п/а
Indicator	The percentage of abandoned vehicles removed within 24 hours from the point at which the Local Authority is legally entitled to remove the vehicle	Percentage of conservation areas in the local authority area with an up-to-date character appraisal	Percentage of the local authority principal road network where structural maintenance should be considered	Percentage of the non-principal classified road network where maintenance should be considered	Percentage of the unclassified road network where structural maintenance should be considered	Trading standards, visits to high risk premises	Trading standards, levels of business compliance, high-medium-and low-risk premises	Cost of household waste collection per household	Cost of waste disposal per tonne of municipal waste	Number of local bus passenger journeys originating in the authority area undertaken each year	Percentage of new homes built on previously developed land	Percentage of the category 1, 1a and 2 footway network where structural maintenance should be considered	Did the Local Planning Authority submit the Local Development Scheme (LDS) by 28 March 2006 and thereafter maintain a 3-year rolling programme?	Has the Local Planning Authority met the milestones that the current Local Development Scheme (LDS) sets out?	The number of sites of potential concern' [within the Local Authority area], with respect to land contamination
PAF															
CPA					E1	E32	E33				E23	E18		E44	
BVPI	218b	219b	223	224a	224b			98	87	102	106	187	200a	200b	216a

BVPI	CPA	PAF	Indicator	Good Performance	Baseline	Ten	TIN	A Frequency of Reporting	Target	Direction of Travel	Commentary
216b			The number of sites for which sufficient detailed information is available to decide whether remediation of the land is necessary, as a percentage of all 'sites of potential concern.	Low	0.2			Annually @ end-of- March	2	No data	
217			Percentage of pollution control improvements to existing installations completed on time	High	%08.96			Annually @ end-of- March	%08.96	No data	
	E19		Intervention by the Secretary of State under Traffic Management Act powers	n/a	SN.			Annually @ end-of- March	8	n/a	
	E30		Consumer satisfaction with trading standards service	High	82.9			Annually @ end-of- March	88	n/a	Surveys are now being conducted quarterly. The first survey has been undertaken, but results are not yet available.
	E31		Business satisfaction with trading standards service	High	89.6			Annually @ end-of- March	06	n/a	Surveys are now being conducted quarterly. The first survey nas been undertaken, but results are not yet available.
68	E38		% of people satisfied with the cleanliness standard in their area	High	%99		Not measured in 2007-08	in 2007-08		n/a	
90a	E8A		The percentage of people satisfied with household waste collection	High	82%		Not measured in 2007-08	in 2007-08		n/a	
q06	E8B		The percentage of people satisfied with waste recycling	High	%02		Not measured in 2007-08	in 2007-08		n/a	
90c	28E		The percentage of people satisfied with waste disposal	High	%98		Not measured in 2007-08	in 2007-08		n/a	
103			Satisfaction with passenger transport information	High	48%		Not measured in 2007-08	in 2007-08		n/a	These indicators are included in this report because the
	E14		Satisfaction with passenger transport information (that have seen information)	High	%02		Not measured in 2007-08	in 2007-08		n/a	outrum from 2006 (the baseline) will be used in the CPA results announced in February 2008 and 2009
104			Satisfaction with bus services	High	49%		Not measured in 2007-08	in 2007-08		n/a	
	E15		Satisfaction with bus services (users)	High	%29		Not measured in 2007-08	in 2007-08		n/a	
111	E3		Satisfaction with Planning Service	High	%92		Not measured in 2007-08	in 2007-08		n/a	
	ŀ∃		Progress with local transport plan	n/a	Good		Not measured in 2007-08	in 2007-08		n/a	

# ENVIRONMENT SCRUTINY COMMITTEE WORK PROGRAMME

Report By: Head of Legal and Democratic Services

## **Wards Affected**

County-wide

# **Purpose**

1 To consider the Committee work programme.

# **Financial Implications**

2 None

# **Background**

- In accordance with the Scrutiny Improvement Plan a report on the Committee's current Work Programme will be made to each of the scheduled quarterly meetings of this Scrutiny Committee. A copy of the suggested Work Programme is attached at appendix 1.
- The programme may be modified by the Chairman following consultation with the Vice-Chairman and the Director of Environment in response to changing circumstances.
- At the last meeting it was agreed that car parking issues be reported to the March 2008 meeting. However, following further consideration by the Chairman and the Director this agenda item has been brought forward to the February meeting.
- A number of other issues for consideration have been discussed with the Director and, depending on the Committee's future instruction, may be added to the programme as it is further developed. The issues are listed at the foot of the programme.
- Should any urgent, prominent or high profile issue arise, the Chairman may consider calling an additional meeting to consider that issue.
- 8 Should Members become aware of any issues they consider may be added to the scrutiny programme they should contact either the Director of Environment or the Democratic Services Officer to log the issue so that it may be taken in to consideration when planning future agendas or when revising the work programme.

# RECOMMENDATION

THAT subject to any comment or issues raised by the Committee the Committee work programme be approved and reported to Strategic Monitoring Committee.

## **BACKGROUND PAPERS**

None identified.

## **ENVIRONMENT SCRUTINY COMMITTEE WORK PROGRAMME - AT DECEMBER 2007**

	10.00am Monday 25th February 2008
Officer Reports	Good Environmental Management (GEM)
	On-street parking in Herefordshire.
	Highway and Footway maintenance. Following consideration of the Herefordshire Satisfaction Survey and monitoring of Performance Indicators the Chairman and Vice-Chairman have identified this issue for further Committee consideration.
	Committee Work Programme
	9.30am Monday 31st March 2008
Officer Reports	Review of Household Waste Recycling in Herefordshire: Executive Response to Scrutiny Review and Action Plan.
	Review of Travellers Policy. To report the findings of the Scrutiny Review.
	Capital Budget Monitoring
	Revenue Budget Monitoring
	Report on Performance Indicators
	Committee Work Programme
Scrutiny Reviews	

#### Note:

Details concerning the seminar for Members on Waste Collection and Disposal Options, referred to in Minute 32, are awaited.

The date of further committee meetings will be notified once the Council diary has been confirmed.

Items for consideration as the programme is further developed:

- Scrutinising progress with the Local Transport Plan (LTP2) and any associated issues.
- The effect on Herefordshire of changes to the Single Farm Payments system (e.g. hedge cutting, drainage ditch clearance)
- Implications arising from the 'Better Regulation Agenda' (concerning regulatory inspections and enforcement – within the context of this Committee).
- Any specific issues arising from Council Strategies or Plans.
- Contribute to policy development of LTP3.
- Consideration of revised/reviewed Flood Defence Policy.
- Safety on the A49 and A465 trunk roads the Director will update the Committee as appropriate.